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C O N F I D E N T I A L SECTION 01 OF 05 TOKYO 003527

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STATE FOR EAP/J; OSD FOR APSA SHIVERS/SEDNEY/HILL/BASALLA;
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SUBJECT: PART 2 OF 2 -- DEC 18 JAPAN-AUSTRALIA FOREIGN
AFFAIRS AND DEFENSE 2+2 MINISTERIAL

REF: TOKYO 3507

Classified By: Charge d'Affaires, a.i., James P. Zumwalt; reasons 1.4
(b/d)

Please see Tokyo 3507 for part 1 of this cable.

11. (C) The full text of the joint statement can be
accessed from MOFA site
<http://www.mofa.go.jp/region/asia-paci/austrelia/2plus2joint08/html>. The full text of the bilateral defense memorandum
follows.

BEGIN TEXT:

MEMORANDUM ON DEFENSE COOPERATION BETWEEN MINISTRY OF
DEFENSE, JAPAN AND DEPARTMENT OF DEFENSE, AUSTRALIA

This Memorandum is between the Ministry of Defense, Japan
(MOD) and the Department of Defense, Australia (ADOD)
(hereinafter referred to as both defense authorities).

Both defense authorities, recognize that the strategic
partnership between Japan and Australia, based on
shared security interests, friendship founded in trust
and mutual respect; and a strong commitment to democracy
and freedom, will continue as the basis of the excellent
bilateral defense relations; acknowledge the mutual
benefits inherent in continuing their cooperation and
exchange in the field of defense; recognize that the
Joint Declaration on Security Cooperation of 13 March
2007 and the Memorandum on Defense Exchange between
Japan Defense Agency and Department of Defense Australia,
which was signed on 29 September 2003, facilitate the
conduct of defense cooperation activities; seek to deepen
bilateral cooperation in international peace cooperation
activities, following the stipulation of international
peace cooperation activities as a primary mission of the
Japan Self-Defense Forces and the past achievements
of defense cooperation; desire to strengthen their
longstanding mutual commitment to bilateral and
multilateral defense cooperation between Japan and
Australia so as to promote peace and stability in the

Asia Pacific region and beyond, hereby express the following:

¶1. Both defense authorities share the intention to conduct the following joint defense activities.

(a) High Level Exchange

- i. Hold annual bilateral Defense Ministerial meeting.
- ii. Hold regular visits between the Vice-Minister of Defense of the MOD and the Secretary of the ADOD; between the Chief of Staff, Joint Staff of the Japan Self-Defense Forces and the Chief of the Defense Force of the Australian Defense Force (ADF); and between the Chiefs of Staff of the Ground, Maritime and Air Self-Defense Forces and their respective ADF counterparts.

(b) Working Level Exchange

- i. Hold regular military-to-military consultations on security and defense matters at the director-general or deputy director-general level.
- ii. Hold regular strategic policy discussions.
- iii. Hold regular staff talks between the Joint Staff of the Japan Self-Defense Forces and the ADF's Headquarters Australian Joint Operations Command.
- iv. Hold regular staff talks between the Japan Ground Self-Defense Force (GSDF) and the Australian Army (AA).
- v. Hold regular staff talks between the Japan Maritime Self-Defense Force (MSDF) and the Royal Australian Navy (RAN).
- vi. Hold regular staff talks between the Japan Air

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Self-Defense Force (ASDF) and the Royal Australian Air Force (RAAF).

- vii. Hold staff talks on relevant subject matters between any combination of the GSDF, MSDF, ASDF and the AA, RAN and RAAF as required.
- viii. Hold working level international peace cooperation activities dialogue on the occasion of the above exchanges for practical defense cooperation in such areas.

(c) Unit-to-Unit Exchange

- i. Participate, including as observers, in bilateral and multilateral exercises.
- ii. Implement unit-to-unit exchanges between the GSDF and the AA.
- iii. Expand and enhance regular mutual maritime patrol aircraft exchanges between the MSDF and the RAN, RAAF including exercises and exchange programs.
- iv. Expand and enhance exercises and exchange programs whenever occasion permits such as during regular mutual aircraft visits by the ASDF and the RAAF.
- v. Expand and enhance exercises and exchange programs whenever occasion permits such as during regular mutual ship visits, including but not limited to training ships, by the MSDF and the RAN.
- vi. Implement unit-to-unit exchanges between any combinations of the GSDF, MSDF, ASDF and the AA, RAN and RAAF.

(d) Education and Research Exchange

- i. Exchanges of students between educational institutions of both defense authorities.
- ii. Exchanges of representatives between educational and research institutions of both defense authorities.

(e) Information Exchange

- i. Exchange strategic assessments and related information in areas of mutual interest.

(f) Technical Exchange

- i. Seek cooperation and collaboration in the area of defense science and technology, which may include the sharing of information and expertise in areas of mutual interest.

(g) Cooperation in International Peace Cooperation Activities

i. Promote cooperation in international peace cooperation activities. International peace cooperation activities will be defined by each country's regulations and include, but not be limited to, the following areas:

- International peace cooperation operations such as United Nations peacekeeping operations.
- International disaster relief activities.
- The Proliferation Security Initiative (PSI).
- Activities to respond to international terrorism.

ii. Conduct the following to promote cooperation in international peace cooperation activities:

- Share inventories of regional disaster relief assets and capabilities of each defense authority's armed forces.

- Participate in exercises conducted within multilateral frameworks such as the ASEAN Regional Forum.

iii. Undertake studies on measures to promote smooth cooperation in the area of logistics cooperation.

(h) Multilateral Cooperation

i. Strengthen defense cooperation within the trilateral framework among Japan, Australia and the United States.

ii. Strengthen cooperation in multilateral frameworks such as the ASEAN Regional Forum and participate in multilateral consultations and seminars held by both defense authorities (including the Tokyo Defense Forum organized by the MOD and the International Peace Operations Seminar organized by the ADOD).

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(i) Other Activities

i. Active participation in training courses and seminars offered by both defense authorities.

ii. Short-term exchanges of MOD and ADOD personnel to promote greater mutual understanding and friendship.

iii. Visit by the MSDF Icebreaker "Shirase" to Australian ports.

¶2. Both defense authorities will work to coordinate and link the exchanges mentioned in 1. in order to harmonize efforts and create more effective and efficient exchanges leading to greater opportunities for defense cooperation.

¶3. Both defense authorities will develop an annual calendar of defense exchanges to assist with planning for practical initiatives, and will monitor the progress of practical cooperation listed in the annual calendar through the working level exchanges listed in 1.(b) of this Memorandum including through regular military-to-military consultations.

¶4. Cooperation measures between both defense authorities are not limited to those listed above. Both defense authorities may consider and perform such other areas of defense cooperation as they mutually determine in the future.

¶5. International Policy Divisions will act as Points of Contact for their defense authorities under this Memorandum, to ensure the steady progress of the above mentioned activities and coordinate matters of policy associated with the Memorandum.

¶6. Both defense authorities express their intention to ensure that any information which includes any knowledge and medium in which it is contained, acquired in the processes of their defense cooperation is administered appropriately, in line with their respective laws and fully taking into account the requests from the other side. The information, when designated, will not be released to any person, body or government other than the Governments of both defense authorities without the prior written consent of the providing defense authority.

¶7. Both defense authorities recognize that this Memorandum does not give rise to legally binding rights or obligations and the above mentioned activities are conducted within the legal and budgetary constraints of each country.

¶8. Both defense authorities may review this Memorandum at any time and amend it by mutual consent in writing.

¶9. This Memorandum supersedes the 2003 Memorandum on the date it is signed by both Defense Ministers.

Signed at Tokyo on 18 December 2008 in duplicate in the English and Japanese languages, both texts having equal validity.

- SIGNED -

Yasukazu Hamada
Minister of Defense
Japan

- SIGNED ?

Joel Fitzgibbon
Minister for Defense
The Commonwealth of Australia

End text.

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¶12. (C) The bilateral statement of principles on information sharing and security has been provided to the Embassy in confidence by Australian contacts and should be protected accordingly. The Japanese government is not aware that the Australians have shared the document. The full text of the statement of principles follows.

BEGIN TEXT:

(FOUO)
STATEMENT OF PRINCIPLES
AUSTRALIA-JAPAN CLASSIFIED INFORMATION SHARING AND SECURITY

¶1. On 18 December 2008, the Foreign and Defense Ministers of Australia and Japan discussed the exchange and handling between the two countries of information relating to national security, diplomatic secret or other national interests that has not been made public (hereinafter referred to as "classified information").

¶2. Ministers welcomed the outcome of discussions through 2008 on measures taken by each country to protect classified information, further to the 2007 Action Plan to implement the Joint Declaration on Security Cooperation.

¶3. Ministers confirmed that good security awareness and practice was essential to effective information sharing between Australia and Japan, which was in turn a vital support to all forms of security cooperation between the two countries.

¶4. Ministers decided to commence discussions in early 2009 on a possible legal framework that applies to classified information.

¶5. Ministers endorsed the following set of principles on information security as guidance for discussions on a possible legal framework between the Governments of Australia and Japan to promote information sharing within the scope of their respective laws and regulations in force.

PRINCIPLES

a. Provide to all exchanged classified information a degree

of protection substantially equivalent to or greater than that afforded by the originating Government.

b. Ensure that all persons granted access to exchanged classified information understand their obligations to protect that information.

c. Limit dissemination of exchanged classified information to those individuals whose official duties require such access (the "need to know" principle) and who hold a security clearance at least to the classification level of the information.

d. Not release exchanged classified information to a third party without the prior approval of the originating Government.

e. Mark the name of the originating Government and the equivalent security classification on exchanged classified information.

f. Transmit, store and destroy exchanged classified information in accordance with the procedures set out in their respective laws and regulations in force.

g. Apply to any exchanged classified information reproduced the same controls as apply to the original; limit the

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number of copies to that needed for official purposes.

h. Inform the originating Government of any loss or compromise of exchanged classified information, examine the circumstances, and inform the originating Government of the results of that examination and measures taken to prevent recurrence.

END TEXT.

ZUMWALT